



### Message from the Co-Chairs

We are pleased to present the 2001 Annual Report from the Gulf of Mexico Regional Panel to the national Aquatic Nuisance Species Task Force. The Gulf Regional Panel coordinates aquatic invasive species prevention, control, research, and outreach efforts in the Gulf of Mexico region, and is committed to assisting the five Gulf States - Alabama, Florida, Louisiana, Mississippi, and Texas - in managing their individual and shared aquatic invasive species issues. The Gulf Regional Panel's goal in aquatic invasive species management is to maintain ecosystem health and preserve biodiversity in the Gulf region, in a manner that provides a high quality of life for residents and sustains local and regional economies dependent on these healthy ecosystems.

Certainly aquatic invasive species management needs to focus on those species that currently threaten native ecosystems, established economic sectors, and public health. However, global commerce, transport, and natural migration provide an ever-expanding variety of introduction pathways to aquatic ecosystems in the Gulf of Mexico. While maintaining adequate attention to understanding and controlling existing harmful species, the Gulf Regional Panel is committed to increasing focus on the Gulf region's vulnerabilities to new invasions, including identifying high-risk introduction pathways and highly susceptible native habitats.

The Gulf Regional Panel strongly supports the development of state invasive species management plans, as set forth in the 1990 Nonindigenous Aquatic Nuisance Prevention and Control Act. Given the highly complex nature of the issue, the Gulf Regional Panel advocates the development of state plans through multi-stakeholder processes, supported by sound scientific and economic assessments. Realizing that the five Gulf States are in varying stages of invasive species management planning, the Gulf Regional Panel offers its assistance in whatever capacity needed. The Gulf Regional Panel's first contribution of assistance is the issue summary report, An Initial Survey of Aquatic Invasive Species Issues in the Gulf of Mexico Region (Version 4, September 2000), provided on an enclosed CD-ROM (back cover pocket).

Sincerely,

Lawrence E. Starfield U.S. Environmental Protection Agency, Region 6 Co-Chair, Gulf of Mexico Regional Panel Bruce Moulton Texas Natural Resources Conservation Commission Co-Chair, Gulf of Mexico Regional Panel

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CD-ROM: An Initial Survey of Aquatic Invasive Species Issues in the Gulf of Mexico Region (Version 4, September 2000)

## Focus of the Gulf Regional Panel

Human activities have and continue to introduce – both deliberately and accidentally – a large number of new species to the Gulf of Mexico region. Many introduced species are beneficial to society, providing much of the food we eat, sustaining significant sectors of our economy, offering recreational opportunities, and serving as pets in our homes and flora in our yards. However, there is a harmful subset of these species – invasive species – that, when established as free-living populations beyond human cultivation and control, can threaten the diversity of native species, the ecological stability of impacted ecosystems, economic activities dependent on these ecosystems, and human health.

The Gulf Regional Panel is specifically concerned with aquatic invasive species, those invasive species that are obligated to live in a waterbody for part or all of their lives. It is well recognized that established aquatic invasive species require intensive management, and that preventing new introductions is the most effective and lowest cost strategy for control. Therefore, the Gulf Regional Panel coordinates prevention, research, management, control, and outreach efforts across the five Gulf States, with the ultimate objective of coordinating these efforts with Mexico and Cuba.

The primary focus of the Gulf Regional Panel includes:

- Invasive aquatic species (1) established in free-living populations, (2) in a captive or managed state in the Gulf of Mexico region, or (3) not yet introduced to the Gulf of Mexico region, but with an active introduction pathway.
- Indigenous aquatic species aggressively expanding their natural ranges or density in an area due to human activities (e.g., habitat alteration), to the detriment of other native species or ecosystems.
- Uncontrolled and unmonitored introductions of nonindigenous aquatic species, where there is no appropriate assessment of risks.

### **Key Terminology**

#### **Aquatic Species**

All plants, animals, and microbes that are obligated to live in a freshwater, estuarine (i.e., tidally-influenced), or marine waterbody (including freshwater or coastal wetland) during all or part of their lives.

#### **Established**

A species with one or more successfully reproducing or breeding (i.e., permanent) populations in an open ecosystem, which are unlikely to be eliminated by man or natural causes. Synonym: naturalized.

#### **Gulf of Mexico Region**

The Gulf of Mexico region includes the area within the political boundaries of the five Gulf States – Florida, Alabama, Mississippi, Louisiana, and Texas – and waters of the Gulf of Mexico to the seaward boundary of the U.S. Exclusive Economic Zone.

#### Nonindigenous Species

Any individual, group, or population of a species, or other viable biological material, that is intentionally or unintentionally moved by human activities, beyond its natural range or natural zone of potential dispersal, including moves from one continent or country into another and moves within a country or region; includes all domesticated and feral species, and all hybrids except for naturally occurring crosses between indigenous species. Synonyms: alien, immigrant, introduced, and non-native.

#### **Introduction Pathway**

The means by which a species enters an ecosystem. Synonym: *vector*.

#### **Invasive Species**

A species that threatens the diversity or abundance of native species; the ecological stability of infested ecosystems; economic activities (e.g., agricultural, aquacultural, commercial, or recreational) dependent on these ecosystems; and/or human health. Synonyms: *harmful*, *injurious*, *invader*, *noxious*, *nuisance*, *pest*, and *weed*.

## The Gulf of Mexico Program: Invasive Species Focus Area

The Gulf of Mexico Program (GMP) is a network of citizens dedicated to managing and protecting resources of the Gulf of Mexico in ways consistent with the economic well-being of the region. The GMP works in partnership with the five Gulf States, numerous federal agencies, and agricultural, business, and environmental interests in the Gulf region.

One goal of the GMP is to sustain living resources in the Gulf of Mexico. Invasive species are recognized as a significant threat to the Gulf-region's living resources. To support Gulf-wide coordination and communication on invasive species issues, the GMP convened, beginning in 1997, a multi-stakeholder, technical-level Nonindigenous Species Focus Team (NSFT; renamed in May 2001 as the Invasive Species Focus Team or ISFT). The NSFT has provided the venue for considerable regional work, especially on ballast water and exotic shrimp virus issues.

Due to the regional focus of the GMP on invasive species issues, in 1998 the Aquatic Nuisance Species Task Force invited the (then) Nonindigenous Species Focus Team to serve as the Gulf of Mexico Regional Panel. Subsequently the GMP determined that the structure of the Management Committee is ideally suited to serve as the Gulf Regional Panel, by virtue of its broad organizational management representation. In January 2000, the GMP Policy Review Board approved a resolution to have the Management Committee serve as the Gulf Regional Panel.

The technical issue experts constituting the Invasive Species Focus Team (ISFT) continue to serve as "the heart" of the Gulf Regional Panel, providing sound technical and programmatic guidance to both the Gulf Regional Panel and the GMP Program Office. In order to facilitate greater, more focused technical input to the Gulf Regional Panel, the ISFT reorganized its issue-specific working groups in 2001. ISFT members are affiliated with one or more working groups according to their expertise and interest:

- Pathways/Prevention Working Group
- Control/Eradication Working Group
- Research Working Group
- Education/Outreach Working Group
- Ballast Water Working Group

In accordance with their Strategic Assessment Framework, the GMP has developed long-term objectives and Annual Performance Goals (APGs) for the Gulf Regional Panel/GMP Program Office to guide measurable progress in the invasive species focus area. The 10- and 5-year objectives are:

- By 2009, implement voluntary or incentive-based practices and technologies that can prevent new introductions of invasive species or reduce the impact or range of dispersal of known invasive species, as identified by the Gulf States.
- By 2004, each of the five Gulf States, with assistance from the GMP, will develop a prevention, management, education, and monitoring plan to reduce introductions of invasive species and minimize their impacts.

### 2001 Annual Performance Goals and Related Accomplishments

The GMP is pleased to report that the GMP Partnership – including the GMP Program Office, state and federal agencies, local governments, universities, non-governmental organizations, business, and industry – has made considerable progress on the 2001 Annual Performance Goals.



2001 Annual Performance Goals	Related Accomplishments
APG-1 By February 2001, the Gulf Regional Panel will forward policy and programmatic recommendations regarding the prevention, management, and control of invasive aquatic species in the Gulf of Mexico to the Policy Review Board and the Aquatic Nuisance Species Task Force.	As part of the 2000 Annual Report, presented to the Aquatic Nuisance Species Task Force in April 2001, the Gulf Regional Panel forwarded nine recommendations. These recommendations covered national legislation to support state action, recognition of the Gulf Regional Panel, national guidance for state management plans, ballast water management, and coordination with the national Invasive Species Council.
<b>APG-2</b> By April 2001, initiate three projects in priority coastal areas to prevent or reduce the impact of invasive species.	<ul> <li>The GMP sponsored, or was a contributing sponsor of, three invasive species projects in 2001:</li> <li>The Second International Conference on Marine Bioinvasions, held April 9-11 in New Orleans, Louisiana (\$10,000).</li> <li>The 11th International Conference on Aquatic Invasive Species, to be held in February 2002 in Alexandria, Virginia (\$10,000).</li> <li>The Coastal Bend Bays and Estuaries Program project Corpus Christi Risk Assessment: Preliminary Assessment of Potential for Introductions of Nonindigenous Aquatic Invasive Species (\$25,000).</li> </ul>
APG-3 By September 2001, assist one Gulf State to develop an invasive species management plan.	The State of Louisiana has an opportunity to proactively begin the process of developing an invasive species management plan. In order to generate adequate broad-based issue awareness and support for an associated plan, the GMP is assisting the Louisiana Department of Wildlife and Fisheries, the Louisiana Sea Grant Program, and the Barataria-Terrebonne National Estuary Program in planning and conducting a briefing for executive-level legislative, agency, business, and citizen representatives. The briefing will develop a sound, risk-based, economically-driven case for creating a Louisiana Invasive Species Plan (LISP) Task Force. The desired outcome of the briefing will be the formation of a state task force and initiation of meetings to develop a state invasive species management plan.
APG-4 By January 2002, submit the Gulf of Mexico 2001 Annual Report to the Aquatic Nuisance Species Task Force.	The Gulf Regional Panel issued their 2001 Annual Report in February 2002. The report also includes, on an enclosed CD-ROM, the regional issue summary report, An Initial Survey of Aquatic Invasive Species Issues in the Gulf of Mexico Region (Version 4, September 2000).
APG-5 By October 2001, establish a pilot project with the Mississippi Master Naturalist program to provide education/outreach on invasive species.	Mississippi State University submitted a proposal in October 2001 to the GMP Office for support for the Mississippi Master Naturalist Program (MNP). The proposal will specifically expand and support the MNP website, which includes a significant exotic species component.
APG-6 By September 2001, evaluate and provide recommendations to the GMP Management Committee on partnering opportunities with international organizations working to eliminate pathways of transboundary exchange of invasive species.	The Gulf Regional Panel, supported by the Invasive Species Focus Team, is evaluating options for partnering opportunities. There are no recommendations at this time.

#### 2002 Annual Performance Goals

The Annual Performance Goals for 2002 were crafted during the December 2001 ISFT meeting, and are intended to provide guidance for GMP partners to achieve progress in the Invasive Species Focus Area.

#### **2002 Annual Performance Goals**

APG-1 By the end of FY02, restructure the Gulf of Mexico Regional Panel to:

- Report directly to the ANS Task Force
- Provide dedicated staff
- Expand Gulf State representation
- Confirm work group membership and solidify objectives

APG-2 By the end of FY09, support the development and implementation of invasive species management plans in each Gulf State:

- During each year (FY02 to FY06) offer to support one Gulf State in the preparation of a plan. Pool the expertise of the Gulf Regional Panel to support the selected state. (LA plan in FY02)
- Support completion of a rapid assessment in the focal state during each year (FY02 to FY06)
- Continue financial support and technical assistance to Gulf States after plans have been developed

APG-3 By the end of FY03, develop a Gulf Regional Management Strategy for invasive species. The strategy will be organized to encompass and facilitate the five Gulf State plans as well as broad Gulf-wide issues and responsibilities involving federal partners. The Gulf Regional Management Strategy will also address:

- Operation and staffing of the Gulf Panel
- Coordination of mechanisms for state and federal agencies and partners
- Research needs and a research strategy
- Gulf-wide database (and website serving images)
- Workgroup goals, roles and membership
- Characterizations

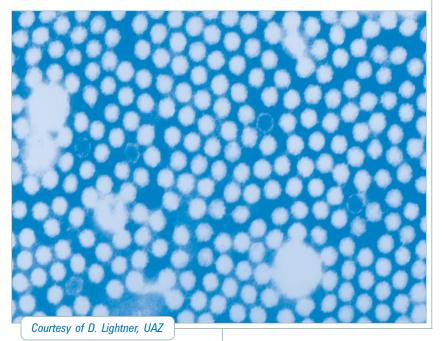


Courtesy of M. Graham, USM

## Update on the Exotic Shrimp Viruses Issue

On November 28-29, 2001, a Shrimp Virus Disease Workshop was held in New Orleans, LA. The workshop was a continuation of the shrimp virus efforts of

the Joint Subcommittee on Aquaculture (JSA) of the President's Council on Science and Policy, which convened two previous shrimp virus workshops, in 1996 and 1998. The workshop was jointly sponsored by the U.S. Department of Commerce (DOC), National Oceanic and Atmospheric Administration (NOAA) National Marine Fisheries Service (NMFS); U.S. Department of Agriculture (USDA) Cooperative State Research, Education and Extension Service (CSREES) and Agricultural Research Service (ARS); and the GMP. Dr. Tom McIlwain (NMFS) chaired the workshop, and the thirty-four participants represented government agencies, research and academic institutions, and industry. The charge of the workshop was to update



the status and trends of shrimp viruses, identify research and regulatory objectives, and make recommendations on how to achieve those objectives. Presentation topics included world shrimp farming and product distribution; the U.S. Marine Shrimp Farming Program; industry perspectives of shrimpers, processors, and consumers; shrimp disease and

pathogen diagnosis and screening; pathogen vectors and spread; pathogen exclusion and biosecurity; and updates on state and federal policies and regulations.

> The participants reevaluated prioritized recommendations developed during the shrimp virus workshop conducted in 1996. Considering the information presented earlier in the workshop, the participants refined existing recommendations, made new recommendations, and rearranged priorities. The group strongly emphasized the need to better understand the threat of infected imported commodity and the presence and effects of pathogens in wild populations. Progress on many recommendations was recognized; the group suggested the continuation of work on these issues. New recommendations were made to develop educational materials for aquatic animal pathogen awareness and to

establish a rapid response information exchange mechanism to deal with episodic isolation events. The proceedings of this workshop will be summarized and published in the upcoming months. Workshop recommendations will be submitted to the JSA for consideration.

## Gulf State Aquatic Invasive Species Management Priorities

Gulf State agency representatives on the ISFT were asked to identify those aquatic invasive species that constitute current and potential future management priorities. Current management priority is defined as an aquatic invasive species that the state is most concerned with managing at the present time. Potential future management priority is defined as an aquatic invasive species that (1) does not yet occur in open ecosystems in the state, but has an active introduction

pathway or (2) already has been introduced to the state, and is of concern due to the magnitude of adverse impacts experienced in similar ecosystems. The resulting species list, revised in December 2001 by state agency representatives on the ISFT, is intended to recognize representative species subject to current management foci in the five Gulf States (see Tables 1 and 2).

 Table 1.
 Current and Potential Future Management Priorities as Identified by the Five Gulf States,

 December 2001: Invasive Aquatic and Semi-Aquatic Flora.

SCIENTIFIC NAME	COMMON NAME	AL	FL	LA	MS	TX
Alternanthera philoxeroides	alligatorweed		<b>√</b>	<b>✓</b>		<b>√</b>
Aureoumbra lagunensis	brown tide algae					✓ a
Brachiaria mutica	paragrass		<b>√</b>			
Casuarina equisetifolia	Australian pine		1			
Caulerpa toxifolia	tropical green algae		Р			
Colocasia esculenta	wild taro		<b>/</b>			
Cylindrospermopsis raciborskii	blue-green algae		Р			
Eichhornia crassipes	waterhyacinth	<b>✓</b>	<b>√</b>	<b>/</b>	<b>/</b>	<b>√</b>
Hydrilla verticillata	hydrilla	<b>✓</b>	<b>√</b>	<b>/</b>	<b>/</b>	<b>√</b>
Hygrophila polysperma	Indian swampweed		<b>√</b>			
Hymenachne amplexicaulis	West Indian marshgrass		<b>√</b>			
Imperata cylindrica	cogongrass	<b>✓</b>	<b>√</b>	Р		
lpomoea aquatica	waterspinach		<b>√</b>			Р
Lythrum salicaria	purple loosestrife			P		Р
Melaleuca quinquenervia	paperbark (melaleuca)		<b>√</b>			
Mimosa pigra	catclaw mimosa		<b>√</b>			
Panicum repens	torpedograss		<b>√</b>	<b>√</b>		
Pistia stratiotes	waterlettuce		<b>√</b>	<b>✓</b>		<b>√</b>
Pueraria montana	kudzu			<b>/</b>		Р
Salvinia minima	common salvinia			<b>/</b>		<b>√</b>
Salvinia molesta	giant salvinia	<b>✓</b>	<b>√</b>	<b>/</b>	<b>/</b>	1
Sapium sebiferum	Chinese tallow tree	<b>/</b>	<b>√</b>	<b>/</b>	<b>/</b>	<b>√</b>
Schinus terebinthifolius	peppertree		1			
Solanum tampicense	wetland nightshade		<b>√</b>			

**Source:** This information was provided by representatives of Gulf State agencies and organizations on the Gulf of Mexico Program Invasive Species Focus Team. Designations are not based on occurrence in the state, but rather priorities for management. Some of the unchecked species exist in the state, but are not currently considered priorities for management.

Current management priority in the state.

P = Potential future management priority for the state.

Cryptogenic (a species whose status as indigenous or nonindigenous remains unresolved)

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Table 2. Current and Potential Future Management Priorities as Identified by the Five Gulf States, December 2001: Invasive Aquatic Fauna.

SCIENTIFIC NAME	COMMON NAME	AL	FL	LA	MS	TX
Anguillicola crassus	exotic nematode on American eels					Р
Belonesox belizanus	pike killifish		<b>√</b>			
Callinectes bocourti	chocolate brown crab	Р				
Carcinus maenus	green crab	Р		Р		Р
Charybdis helleri	marine swimming crab		<b>/</b>	Р		Р
Cichlasoma cyanoguttatum	Rio Grande cichlid			<b>√</b>		<b>√</b>
Cichlasoma urophthalmus	Mayan cichlid		<b>/</b>			
Cittarium pica	West Indian trochid		<b>/</b>			
Clarias batrachus	walking catfish		/			
Corbicula fluminea	Asian clam	Р	/	Р		Р
Crassostrea gigas	Japanese (or Pacific giant) oyster		Р			<b>/</b>
Ctenopharyngodon idella	grass carp	Р	Pa	/		<b>/</b>
Dreissena polymorpha	zebra mussel	<b>/</b>	Р	Р	/	Р
Drymonema dalmatinum	jellyfish	Р				
Eriocheir sinensis	Chinese mittencrab	Р		Р		Р
Glossodoris sedna	marine nudibranch		/			
Hypophthalmichthys molitrix	silver carp	Р		1		Р
Hypophthalmichthys nobilis	bighead carp	/		1		Р
Limnoperna fortunei	freshwater mussel		Р			
Litopeneaus vannamei	Pacific white (or whiteleg) shrimp		Р			
Monopterus albus	swamp eel		/		Р	
Mylopharyngodon piceus	black carp			Р	Р	Р
Myocastor coypus	nutria			/	/	<u> </u>
Mytilopsis leucophaeata	Conrad's (or dark) falsemussel		/	-		<del>-</del>
Mytilopsis sallei	Salle's (or Santa Domingo) falsemussel		<b>√</b> b			
Neogobius melanostomus	round goby			Р	Р	
Oreochromis aureus	blue tilapia		Р	-		<b>/</b>
Oreochromis mossambicus	Mozambique tilapia		/			<u> </u>
Oreochromis niloticus	Nile tilapia				/	
Perna perna	brown (or Mexihalo) mussel			Р		P
Perna viridis	green mussel		/			
Phyllorhiza punctata	spotted jellyfish	/		Р	/	Р
Pinctada margaritifera	black-lipped (or Pacific) pearl oyster		Р			· ·
Platychirograpsus spectabilis	saber crab		/			
Pomacea canalicula	channeled applesnail					1
Rapana venosa	veined rapa whelk		Р			•
Sarotherodon melanotheron	blackchin tilapia		· /			
Taura Syndrome Virus	shrimp virus					1
Tilapia mariae	spotted tilapia		/			•
Tridacna crocea / T. maxima	giant clams		P			
White Spot Syndrome Virus	shrimp virus					1

Source: This information was provided by representatives of Gulf State agencies and organizations on the Gulf of Mexico Program Invasive Species Focus Team. Designations are not based on occurrence in the state, but rather priorities for management. Some of the unchecked species exist in the state, but are not currently considered priorities for management.

- ✓ = Current management priority in the state.
- P = Potential future management priority for the state.
- Diploid stocks only.
- b = Cryptogenic (a species whose status as indigenous or nonindigenous remains unresolved)

## Gulf of Mexico Ballast Water Update

The ISFT, in partnership with many key Gulf-region stakeholders, conducted three regional ballast water management workshops from 1999 to 2000. In 2001, the Gulf region's ports and shipping interests continued to seek ballast water management solutions, working through their professional associations to develop common positions on their responsibilities for preventing and controlling invasive species introductions. In general, the industry supports national and international standards for ballast water treatment as a first step to developing ballast water management methods that can augment or substitute for U.S. Coast Guard (USCG) open-ocean ballast water exchange guidelines.

Although many vessels currently entering Gulf of Mexico ports conduct open-ocean ballast water exchange, certain physical and operational circum-

stances in the Gulf of Mexico - for example, coastwise navigation, tanker exemption from ballast water exchange, and safety of vessels during exchange - reduce the possibility of universal exchange. These circumstances require alternative ballast water management methods to protect the biodiversity of the Gulf of Mexico

Courtesy of L.D. Smith, MIT Sea Grant

region. A sound standard could provide a universally accepted mechanism to judge effectiveness. Research and technology development for ballast water treatment has been slowed worldwide by the lack of such standards. However, the USCG Ballast Water and Shipping Committee presented a report on standards development at the October 2001 meeting of the Aquatic Nuisance Species Task Force meeting in October 2001. ISFT member Marilyn Barrett-O'Leary (Louisiana Sea Grant Program) is the Gulf of Mexico representative on this committee. In addition, Tom Kornegay, Port of Houston, is serving as a representative of the American Association of Port Authorities in the International Maritime Organization deliberations to develop an international standard.

The Shipping Industry Ballast Water Coalition, many members of which conduct commerce in the Gulf of Mexico, has been actively addressing the ballast water issue in 2001 (Coalition members include the American Association of Port Authorities; the American Maritime Congress; the American Petroleum Institute; APL (American Presidents Line) Limited; Central Gulf Lines; Chamber of Shipping of America; Chemical Carriers' Association; CSX Lines LLC; Gulf Coast Transit Company; Maritime Institute for Research and Industrial Development; Matson Navigation Company Inc.; Waterman Steamship Corporation; and the World Shipping Council). This diverse group of shipping and port interests has the ballast water vector as a common challenge. Although the goals and operations of Coalition members are not always the same, they have been able to come to consensus on issues related to reducing invasive

species introductions through ballast water.

Because ballast water management requirements can differ by location, improved understanding of the local risks is critical. Some Gulf-region ports, through their port authorities or through local National Estuary Programs, have begun to identify

local vulnerabilities (e.g., nonindigenous invasive species that could be a problem in their area; areas of the port that might be especially subject to introductions via ballast water; indigenous organisms that could be problematic when ballast water taken on board is released elsewhere). For example, the Tampa Bay Estuary Program, the Port of Tampa, the Coastal Bend Bays and Estuaries Program, the Port of Corpus Christi, the Galveston Bay Estuary Program, and the Port of Houston-Galveston are working to better define potential risks from ballast water in their respective areas.

## 2001 Gulf of Mexico Region Accomplishments

The following sections highlight selected 2001 invasive species prevention, research, management, control, and outreach efforts conducted in the five Gulf States and across the Gulf-region. Please note that most of the activities described below were conducted by Gulf-region agencies and organizations without direct support from the Gulf Regional Panel or the GMP Program Office. Due to the interest of the Gulf Regional Panel in invasive species management planning, the status of management planning efforts in each of the five Gulf States is described in a separate subsection.

## 2001 Accomplishments: Alabama

## **State Invasive Species Management Planning**

To date, the State of Alabama has not focused on invasive species management planning. The Alabama Department of Conservation and Natural Resources has in place a regulation prohibiting the

placement or introduction of many species that are non-native to the state. However, in most instances, this regulation serves to control the spread of these species rather than to prevent their original introduction.

#### Other Highlights

#### Alabama Department of Conservation and Natural Resources

Agency staff recently discovered the presence of a new nonindigenous species in the Mobile Bay area. At least one specimen of the great land crab (*Cardisoma guanhumi*) was found south of Fowl River on the western side of Mobile Bay. The great land crab is native to the Caribbean, and has become an agricultural pest in South Florida.

## 2001 Accomplishments: Florida

## **State Invasive Species Management Planning**

In an August 2000 letter, Florida Governor Jeb Bush requested that the Florida Department of Environmental Protection (FDEP) facilitate a meeting of Florida's state agencies to discuss development of a state invasive species management plan. FDEP organized and conducted meetings in July and August of 2001 to increase interagency coordination on the following: raising the profile of the invasive species issue; more efficiently allocating existing resources; achieving more on-the-ground action; and making Florida the site for any national center on invasive species. Representatives from the following agencies attended at least one of these meetings: FDEP, Florida Department of Agriculture and Consumer Services (FDACS), Florida Fish and Wildlife Conservation Commission (FWC), Florida

Department of Transportation (FDOT), South
Florida Water Management
District (SFWMD), St.
John's River Water Management District
(SJRWMD), Southwest
Florida Water Management
District (SWFWMD),
Suwanee River Water
Management District
(SRWMD), Northwest
Florida Water Management
District (NWFWMD),

United States Department of Agriculture Animal and Plan Health Inspection Service (USDA-APHIS), United States Forest Service (USFS), USCG, United States Fish and Wildlife Service (USFWS), United States Army Corps of Engineers (USACE), National Parks Service (NPS), and the National Invasive Species Council. Prior to the August meeting the FDEP Bureau of Invasive Plant Management conducted an



extensive survey of state agency representatives about approaches and needs for Florida invasive species management planning.

The Invasive Species Working Group (ISWG), comprised of nine state agencies and organizations that have jurisdictional responsibilities for prevention, detection, control, and monitoring of invasive nonindigenous species in Florida, was formed after the August meeting. The member agencies/organizations include: FDEP, FWC, FDACS, SFWMD, SJRWMD, WRWMD, NWFWMD,

FDOT, and the University of Florida. ISWG members agreed that a Florida invasive species management plan needs to be simple, identify inconsistencies in the approaches among and within responsible agencies, identify gaps and identify common needs that could be coordinated, and establish communication pathways. Examples of areas for cooperation include public education

and rapid response techniques. A major gap that was identified was the inability to control invasive species on private lands that threaten public lands.

Presently, the fourth draft of the Florida Statewide Invasive Species Management Plan is in preparation. The draft plan calls for action items to increase coordination and intergovernmental cooperation, increase efforts for preventing new biological invasions, increase efforts for rapidly responding to new invasions, identify and prioritize management efforts among state agencies, and increase public education about invasions in Florida. The ISWG intends to finalize the management plan in the spring of 2002, which will be followed by an implementation phase.

#### Other Highlights

#### FDEP Bureau of Invasive Plant Management

FDEP oversees the largest invasive plant management program of its kind in the United States.

For FY2002 Governor Jeb Bush proposed, and the Florida Legislature appropriated, nearly \$35 million for invasive plant management, a 50 percent increase from the previous fiscal year and the largest budget ever for the Bureau of Invasive Plant Management. Eleven plant species regularly controlled by the Bureau are aquatic.

## Eyes On The Bay Project: Tampa Bay Estuary Program

The Tampa Bay Estuary Program received grants from USEPA to institute a comprehensive cam-

paign to educate water-shed residents about the harmful impacts of invasive species. The Eyes on the Bay project focuses on (1) research to assess the extent of exiting invasions in Tampa Bay, and (2) education to enlist public assistance in preventing future introductions and monitoring existing invasions. In Fall 2001, the University of Florida

and U.S. Geological Survey (USGS) began quantifying the number and types of invasive species found in Tampa Bay, through both literature review and a field assessment. The research is attempting to understand the types of invasive species occurring in the bay, the relative ecological risks they pose, and habitats most vulnerable to invasion. The education component of the Eyes on the Bay project uses public service messages, posters, signs, and a website to provide information about invasive species likely to appear and flourish in Tampa Bay. Low-frequency radio (AM) transmitters are being stationed on one or more of the bridges spanning Tampa Bay to broadcast educational messages. Waterfront residents are being recruited to monitor their docks, seawalls, and boat hulls for the presence of targeted harmful species.



#### Chinese Tallow Eradication at the Pensacola Naval Air Station

In a cooperative project between the U.S. Navy and the NPS, Chinese tallow trees (*Sapium sebiferum*) are being eradicated from approximately 860 acres of land at the Pensacola Naval Air Station, adjacent to the Gulf Islands National Seashore. Saplings and trees are being treated with

herbicide, based on protocols developed by the State of Florida. Implementation of a long-term monitoring and management program will help prevent reinfestation by this invasive species. Global Positioning Systems (GPS) will be used to record the location of Chinese tallow trees, treatment areas, and any future reinfestations. Native vegetation will be preserved and major restoration will be precluded by the treatment methods used.

#### Control of Invasive Aquatic Plant Species by Florida's Water Management Districts

Florida's five Water Management Districts (WMDs) manage invasive plants on nearly 2.5

million acres of conservation lands, and in some 240,000 surface acres of public lakes and rivers, WMD waters, and flood control canals. Funding for these operations comes from trust funds administered by the FDEP, ad valorem tax revenues, mitigation and special revenue funds, and county funding. In FY00, the five WMDs spent approximately \$7.5 million managing pest plants in sovereign waters, \$5.0 million in flood control canals, \$625,000 in WMD-owned waters, and \$5.7 million on conservation lands. The WMDs also funded and conducted invasive plant species projects such as research on biological control agents and screening trials with herbicides, surveying and mapping inventories for invasive pestplants on managed properties, production of educational materials, and participation in public outreach events.

## Video News Release Highlighting Brazilian Pepper Control Effort

In August 2001, the GMP released a video focusing on the significant efforts being made to control the spread of the highly invasive Brazilian pepper plant on Sanibel Island in South Florida. The plant, which threatens hundreds of acres of freshwater marshes on the island, dominates the

canopy layer, shades native plant species, and produces a chemical that retards the growth of native plants and tress. Eliminating the peppers requires the clearing of all but native plants and trees. The video highlights the high degree of success achieved in controlling the spread of this species on Sanibel Island through the efforts of the Sanibel-Captiva Invasive Species Project. The video shows areas cleared several years ago test sites that now look much as they did before the peppers were introduced on the island in the mid-1950s. This project is being implemented under the sponsorship of the Sanibel-Captiva Conservation Foundation, in conjunction with

USFWS Ding Darling National Wildlife Refuge and other private and governmental partners.



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## 2001 Accomplishments: Louisiana

## **State Invasive Species Management Planning**

Early in 2001, the Governor of Louisiana asked the Louisiana Department of Wildlife and Fisheries (LDWF) to take the lead in developing a state invasive species management plan. To establish a baseline for management planning, the Louisiana Sea Grant Program developed a database of all existing nonindigenous species in Louisiana. Some preliminary research was conducted to identify governmental and private entities that might be affected by invasive species or might otherwise be stakeholders in the management process, or that have expertise for identifying, monitoring, or controlling invading species. LDWF is currently forming a formal state task force to focus on invasive species in Louisiana. The purpose of this task force would be to generate a comprehensive, broadly supported invasive species management plan and secure legislative approval for implementation.

#### Other Highlights

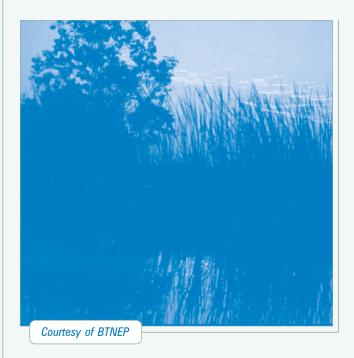
### Control of Salvinia molesta and Salvinia minima

During 2001, the swift formation and action of a citizen task force confined infestations by giant salvinia (*Salvinia molesta*) to a few Louisiana lakes and reservoirs. Working in cooperation with the Sabine River Authority, the LDWF identified several developing infestations in the Toledo Bend Reservoir, a large freshwater lake and recreational boating and angling haven on the Texas-Louisiana border. Facilitated by the Giant Salvinia Task Force and a special legislative appropriation, LDWF field agents used herbicide applications that controlled and prevented the spread of the infestations.

While surveying lakes for giant salvinia infestations, LDWF field agents identified significant infestations by common salvinia (*Salvinia minima*), a nonindigenous aquatic plant that had been a

benign part of many ecosystems in Louisiana for over ten years. Biologists have suggested that the unusual droughts of the years 1999 and 2000 had in some way facilitated growth, changing common salvinia into an invading plant. The Giant Salvinia Task Force sought and received an appropriation to extend herbicide applications to include this plant species. Common salvinia is now contained in the state, although it has not been eradicated; continued herbicidal treatment will be necessary to control it.

To secure public assistance with identification and control of giant salvinia, the Task Force conducted a statewide media day. Resulting news articles and television coverage informed residents about the dangers of invasive aquatic plants, especially giant salvinia. People learned about the value of biodiversity and the importance of native fresh waterbodies to the state's economy and culture, while learning simple routines to protect local waters from invasions. An educational poster, including photographs of common aquatic invasive plants, was developed and installed at boat ramps throughout the state.



### 2001 Accomplishments: Mississippi

### **State Invasive Species Management Planning**

In July 1998, Mississippi State Statute 49-7-80 was enacted prohibiting the release of any aquatic species into the public waters of the state without a permit from the Mississippi Department of Wildlife, Fisheries, and Parks (MDWFP). The statute authorizes MDWFP to establish and maintain a list of approved, restricted, and prohibited species, and to establish rules governing importation, possession, sale, and escape of those species. To date, this list has not yet been established. The Mississippi Department of Agriculture and Commerce (MDAC) publishes the Guidelines for Aquaculture Activities in Mississippi, which prohibits the culture of certain aquatic species.

#### Other Highlights

#### Phyllorhiza punctata Surveys

Monitoring of invasive jellyfish species in Mississippi waters began in May 2001 and continued through the summer and early fall. Following the

massive numbers of adult medusae of the Australian jellyfish (Phyllorhiza punctata) that infested the southern half of Mississippi Sound during July and August 2000, biologists from the Gulf Coast Research Laboratory (GCRL), University of Southern Mississippi (USM), and the Mississippi Department of Marine Resources (MDMR) were aware of

the possibility of a population becoming established in local waters. No P. punctata were collected in routine resource survey activities in Mississippi Sound. All reports of sightings came

from commercial and recreational fishermen who were asked to report occurrence and bring in specimens for verification of identification. Presence of small Australian jellies in Breton Sound suggests at least some larvae found suitable substrate and the polyps were able to survive the winter in the northern Gulf and produce medusae.

#### Mississippi Exotic Pest Plant Council

The Mississippi Exotic Pest Plant Council (MEPPC) was organized in December 2000. Under the leadership of Martin Street of The Nature Conservancy (TNC), the MEPPC is comprised of over thirty member organizations: Mississippi Department of Transportation (MDOT), MDMR, Mississippi Department of Environmental Quality (MDEQ), NPS, USDA, Camp Shelby National Guard Training Center, Meridian Naval Air Station, USFS, USEPA, USFWS, USACE, Natural Resources Conservation Service (NRCS), Mississippi State University (MSU), USM, University of Mississippi (UM), the Crosby Arboretum, the Mississippi Natural Heritage Program, and TNC.

The MEPPC is exploring creative ways to address exotic invasive plant issues throughout the state. The Council's principal accomplishments in 2001

> included establishing the structure of this new organization, increasing Council membership, and ensuring that all members are informed about all exotic weed issues in the state. A December 2001 meeting of the council was convened to finalize plans for a website that will provide extensive public information on the scope and control of exotic invasive species in

Mississippi. The MEPPC is developing a partnership with the Crosby Arboretum to hold an exotic invasive species symposium in spring of 2002.



Courtesy of M. Graham, USM

### 2001 Accomplishments: Texas State Invasive Species Management Planning

The Texas State Aquatic Plant Plan went into effect February 6, 2001. Implementing authority for the Plan, including a state statute and an associated Texas Parks and Wildlife (TPWD) regulation, is described in the TPWD Inland Fisheries Division document Aquatic Vegetation Management in Texas: A Guidance Document (on the Internet at http://www.tpwd.state.tx.us/fish/infish/vegetation/guiddoc.pdf). The State Plan applies to

any aquatic vegetation control efforts including herbicidal, mechanical, biological, as well as water level manipulations. Under this Plan, all persons or entities interested in conducting aquatic vegetation control operations in Texas' public waters must submit a treatment proposal to TPWD and to local governing entities, as well as notify drinking water providers that may be affected and any other interested parties. No state funds may be used on herbicide treatments unless a Certified Pesticide Applicator is used for the job.

Courtesy of USGS/BRD

Local governing entities may wish to develop more restrictive local plans. In such cases, approval by the Texas Parks and Wildlife Department (TPWD), the Texas Department of Agriculture (TDA), and the Texas Natural Resources Conservation Commission (TNRCC) would be required prior to implementation.

#### Other Highlights

## Port of Corpus Christi Assessment of Ballast Water Introductions

The Port of Corpus Christi produced the technical report, Data Report and Assessment Concerning Poten-

tial Ballast Introductions into the Port of Corpus Christi, Texas, in 2001. The report presents a data compilation, screening, and determination of potential sources and volumes of ballast water, and compares future conditions (i.e., risks) from the Existing Project Future Conditions and Proposed Corpus Christi Ship Channel Improvement Project Future Conditions. The draft report serves, in part, as documentation for an environmental assessment for the Corpus Christi Ship Channel - Channel Improvement Project.

## Use of Australian Salvinia Weevil to Control Giant Salvinia

In October 2001, USDA and TPWD released a

total of 1,100 Australian salvinia weevils (*Cyrtobagous salviniae*) into four separate wild giant salvinia (*Salvinia molesta*) populations in Texas, the Louisiana side of Toledo Bend, two private lakes in Liberty and Chambers Counties, and Lake Texana. Extensive monitoring will evaluate weevil survival and determine the effects of the released insects on the salvinia.

#### Invasive Plant Control in the Rio Grande River Early in 2001, sedimentation closed the Rio Grande river mouth, halting river discharge

to the Gulf of Mexico. Dredging opened the river mouth for several months, but late in 2001, it closed again. Invasions of hydrilla (*Hydrilla verticillata*) and waterhyacinth (*Eichhornia crassipes*) are considered a significant factor in this problem; many argue that hydrilla impedes the downstream flow of water, while waterhyacinth increases evaporative loss. Approximately \$50,000 was spent on mechanical control of waterhyacinth in the Rio Grande in the summer of 2001. A radio/ultrasonic fish tracking study is currently underway to examine the feasibility of using triploid grass carp to control hydrilla in the river.

## 2001 Accomplishments: Gulfwide

#### Marine Bioinvasions Conference

The Second International Conference on Marine Bioinvasions was held in New Orleans, Louisiana, on April 9-12, 2001. While international in scope, the conference facilitated focus on Gulf of Mexico region invasive species issues.

#### National Giant Salvinia Conference

The USFWS hosted the National Giant Salvinia Conference in Houston, Texas, on March 13-15, 2001, with approximately 100 attendees. The primary goal of the conference was to provide stakeholders with a common understanding of the giant salvinia (Salvinia molesta) problem, learn from historical responses, address issues associated with jurisdictional boundaries, enhance communication, coordinate control efforts, and identify leadership roles and commitments. A pre-conference session focusing on basic background information was held for the media and conference participants new to the giant salvinia control effort. A special workshop on funding control efforts was also conducted. The conference closed with the development of a prioritized outline of issues and actions to be incorporated into the existing national strategy aimed at controlling the spread of giant salvinia.

## Risk Management Guidance for Aquatic Species

In November 2001, the Aquatic Nuisance Species Task Force's Risk Assessment & Management Committee made available to the public draft guidance on the best methods for assessing possible threats by new aquatic species, and how to control their spread. Committee representatives include the USFWS, USEPA, NOAA, USACE, USDA, and USGS.

## Invasive Nonindigenous Carp Identification Guide

The USFWS Region 4-Fisheries and Invasive Species Program are collaborating with the USGS Biological Resources Division (BRD) on an invasive nonindigenous cyprinid (carp) identification guide. The project will produce an identification guide, with keys and illustrations, for selected invasive nonindigenous cyprinids of the U.S., that will allow field biologists to (1) distinguish these fishes from native cyprinids and other nonindigenous fishes, and (2) identify these fishes at an early life stage when they would be most subject to control measures. There are currently twenty species (plus four hybrid combinations) of nonindigenous cyprinids known to have been introduced into the open waters of the U.S. and about fifty percent are known to be established in one or more states. Of these twenty species, ten have been determined to be critical based on their size, distribution, and history or potential to disrupt aquatic ecosystems. These ten species include goldfish (Carassius auratus), crucian carp (Carassius carassius), grass carp (Ctenopharyngodon idella), common carp (Cyprinus carpio), silver carp (Hypophthalmichthys molitrix), bighead carp (Hypophthalmichthys nobilis), ide (Leuciscus idus), black carp (Mylopharyngodon piceus), rudd (Scardinius erythrophthalmus), and tench (Tinca tinca).

## **Ecology, Management, Control, and Mapping** of Chinese Tallow in Coastal Prairie

The exotic Chinese tallow tree (Sapium sebiferum) is particularly noxious in the extremely rare coastal prairie communities of Texas and Louisiana. The USGS National Wetland Research Center (NWRC) researchers worked in association with USFWS refuge managers on experimental prescribed burns to investigate the effects of burning on the survival and growth of this invasive species and the consequences of the burn regime on the dominance mixture of native prairie species. The work has documented that effects of fire on tallow are size and age dependent. Another component of this work has been conducted in conjunction with researchers at Rice University and supported by USEPA to look at the potential for fire to affect the initial colonization of prairie by Chinese tallow. NWRC also initiated a collaborative study with National Aeronautics and Space Administration (NASA) for mapping Chinese tallow with EO-1 Hyperspectral and Landsat 7 Enhanced Thematic Mapper data.

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#### **Federal Representatives**

**Environmental Protection Agency (EPA)** 

Larry Starfield (Federal Co-Chair)

**Deputy Regional Administrator** U.S. EPA Region 6

1445 Ross Avenue Suite 1200 (6DRA)

Dallas, Texas 75202-2733

214-665-2100 Fax: 214-665-6648

Email: starfield.larry@epa.gov Secretary: sanchez.connie@epa.gov

Appointed: 8/24/01

#### James D. Giattina

Director, Gulf of Mexico Program Office Building 1103, Room 202

Stennis Space Center, Mississippi 39529-6000 Fax: 228-688-2709

228-688-1172 Email: giattina.jim@epa.gov

Admin Asst.: bowman.carol@epa.gov

Appointed: 9/27/97

**Department of Commerce (DOC)/ National Oceanic & Atmospheric Administration (NOAA)** 

#### **Herb Kumpf**

NOAA/National Marine Fisheries Service (NMFS)

Panama City Laboratory 3500 Delwood Beach Road Panama City, Florida 32408

(850) 234-6541 Fax: (850) 235-3559

Email: herb.kumpf@noaa.gov Appointed: 3/31/01

#### **Edward Kruse (Alternate)**

Manager

South Atlantic Region NOS, N/ORM/NOAA

Office of Ocean and Coastal Resource Manage-

1305 East-West Highway, Room 11201 Silver Spring, Maryland 20910-3282 301-713-3117 ext. 181 Fax: 301-713-4367

Email: ed.kruse@noaa.gov Appointed: 8/15/97

**Department of Defense (DOD)/ U.S. Air Force (USAF)** 

#### Vic Verma

**Environmental Program Manager** Air Force Environmental Office Atlanta Federal Center, Suite 8M80 **61 Forsyth Street** 

Atlanta, Georgia 30303-3416

404-562-4208 Fax: 404-562-4221 Email: vic.verma@atlaafcee.brooks.af.mil

Appointed: 7/22/98

Department of Defense (DOD)/U.S. Army **Corps Of Engineers (USACOE)** 

#### John P. Saia

Chief, Planning, Programs and Project **Management Division CELMN-PM** 

New Orleans District, Corps of Engineers

New Orleans, Louisiana 70160 Fax: 504-862-1259 504-862-2204

Email: John.P.Saia@mvn02.usace.army.mil

Secretary: Kitty Miller Appointed: 7-17-00

#### **Bob Bosenberg (Alternate)**

Biologist, USACOE Liaison **New Orleans District** 7400 Leake Avenue (70188)

P. O. Box 60267

New Orleans, Louisiana 70160

504-862-2522

Fax: 504-862-2572

Email:

Robert.H.Bosenberg@mvn02.usace.army.mil

Appointed: 9/15/99

**Department of Defense (DOD)/** U.S. Navy (USN)

#### Joseph Riccio

**Chief Naval Education and Training** USN Code N441 250 Dallas Street Pensacola, Florida 32508-5220 850-452-4091 Fax: 850-452-8485

Email: capt-joseph.riccio@cnet.navy.mil Appointed: 1/19/01

#### **Robert Stender (Alternate)**

Facilities Management Naval Education & Training (Code 441) 250 Dallas Street Pensacola, Florida 32508-5220 850-452-4022 Fax: 850-452-4066 Email: robert-g.stender@smtp.cnet.navy.mil

Appointed 3/8/94

**Department of Agriculture (USDA)/ Natural Resources Conservation Service** (NRCS)

3-02-01 Vacant

Health and Human Services (HHS)/ **U.S. Food and Drug Administration (US FDA)** 

#### **Merrill McPhearson**

Director, Gulf Coast Seafood Laboratory U.S. Food and Drug Administration P.O. Box 158

Dauphin Island, Alabama 36528

FedEx: 1 Iberville Drive

Dauphin Island, Alabama 36528 334-694-4480 Fax: 334-694-4477

Email: rmcphear@cfsan.fda.gov Appointed: 10/3/94

**Department of Interior (D0I)**/ Mineral Management Interior (MMS)

Vacant 9/12/00

Department of Interior (DOI)/ U.S. Fish and Wildlife Service (US FWS)

#### **Columbus Brown**

Special Assistant to the Regional Director U.S. Fish and Wildlife Service 1875 Century Blvd. Atlanta, Georgia 30345

404-679-4143 Fax: 404-679-7149 Email: Columbus Brown@fws.gov Secretary: Debbie Vess@fws.gov Appointed: 7-03-00

**Department of Interior (DOI)**/ U.S. Geological Survey (USGS)

#### Virginia R. Burkett

Assoc. Reg. Chief Biologist Chief, Forest Ecology Branch National Wetlands Research Center/USGS 700 Cajundome Boulevard Lafayette, Louisiana 70506-3152 337-255-5628 Fax: 337-256-2621 Email: virginia burkett@usgs.gov Appointed: 5-8-00

#### **State Representatives**

\* State Lead Agency

#### Alabama

#### **John Carlton**

Chief, Field Operations Division-Mobile Branch Alabama Department of Environmental Management 2204 Perimeter Road Mobile, Alabama 36615 334-450-3400 Fax: 334-479-2593 Email: jcc@adem.state.al.us

Appointed: 8/23/92

#### **Florida**

#### **Lynn Griffin**

**Environmental Administrator** Office of Gov. and Legislative Affairs Florida Department of Environmental Protection 3900 Commonwealth Boulevard Mail Station 47 Tallahassee, Florida 32399-3000 850-487-2231, ext. 135 Fax: 850-922-5380 Email: Lynn.Griffin@dep.state.fl.us Appointed: 10/28/99

17

#### **Kurtis Gregg (Alternate)**

Florida Department of Environmental Protection/ **OIP** 

3900 Commonwealth Boulevard

Mail Station 47

Tallahassee, Florida 32399-3000 Fax: 850-922-5380 850-487-2231 Email: kurtis.gregg@dep.state.fl.us

Appointed 8/28/01

#### Louisiana

#### Len Bahr\*

**Executive Assistant** Office of the Governor of Louisiana 625 North Fourth St. Suite 1127 Baton Rouge, Louisiana 70802 225-342-3968 Fax: 225-342-5214

Email: lenb@dnr.state.la.us Appointed: 8/23/92

#### **Dugan S. Sabins (Alternate)**

**Environmental Program Manager** Office of Environmental Assessment **Environmental Planning Division** Louisiana Department of Environmental Quality P. O. Box 82178 Baton Rouge, Louisiana 70884-2178

FedEx: 7290 Bluebonnett, Fifth Floor

Baton Rouge, LA 70810

Phone: 225-765-0246 Fax: 225-765-0617

Email: dugan s@deq.state.la.us Appointed: 12/8/93

#### **Mississippi**

#### **Phil Bass\***

Director, Office of Pollution Control Mississippi Department of Environmental Quality P.O. Box 10385

Jackson, Mississippi 39289-0385 FedEx: 2380 Hwy 80 West Jackson, Mississippi 39204

601-961-5100 Fax: 601-961-5337 Email: phil bass@deq.state.ms.us Secretary: pamela layton@deq.state.ms.us Appointed: 3/30/00

#### **Gale Martin, Executive Director**

Mississippi Soil & Water Conservation Commission P.O. Box 23005 Jackson, Mississippi 39225-3005

FedEx: 680 Monroe Street Suite B Jackson, MS 39202

601-354-7645 Fax: 601-354-6628 Email: gmartin@mswcc.state.ms.us Appointed: 8/19/97

#### **Texas**

#### **Bruce A. Moulton\***

**Program Specialist** Policy & Regulations Division

Texas Natural Resource Conservation Commission

P.O. Box 13087

Austin, Texas 78711-3087 FedEx: 12100 Park 35 Circle Bldg F, 4th Floor, Room 434 Austin, Texas 78753

512-239-4809 Fax: 512-239-6195 Email: bmoulton@tnrcc.state.tx.us Appointed: 11/7/96

#### **Larry McKinney**

Texas Parks & Wildlife Department 4200 Smith School Road Austin, Texas 78744

512-389-4636 Fax: 512-389-4394 Email: larry.mckinney@tpwd.state.tx.us Appointed 12/8/93

#### **Gulf States Coastal Zone Management Programs**

#### **Terry Howey**

Administrator, LA Coastal Zone Management Program P.O. Box 44487

Baton Rouge, Louisiana 70804-4487 FedEx: 625 North Fourth Street, 10th Floor Baton Rouge, Louisiana 70802

Fax: 225-342-9439 225-342-5007

Email: terryh@dnr.state.la.us Appointed: 5/26/00

#### **Non-Government Representatives Agriculture**

#### **Ned Meister**

Director, Commodity & Regulatory Activities Texas Farm Bureau

P. O. Box 2689

Waco, Texas 76702-2689

FedEx: 7420 Fish Pond Road Waco, Texas 76710

254-751-2457 Fax: 254-751-2671

Email: nmeister@txfb.org

Secretary's Email: dphillips@txfb-waco.org

Telephone: 254-751-2667 Appointed 7/16/99

#### **Citizens Advisory Committee**

#### Casi L. Callaway

**Executive Director** Mobile Bay Watch, Inc. 2380 Dauphin Street, Suite C-124 Mobile, AL 36606-4051

334-476-0328 Fax: 334-476-0329 Email: callaway@mobilebaywatch.org

Appointed: 7/5/01

#### **Robert Crowe**

Land Supervisor Alabama Power Company 150 St Joseph Street Mobile, Alabama 36652-2247 334-694-2391/928-6615 Fax: 334-694-2430

Email: rhcrowe@southernco.com Appointed 1/4/01

#### J. R. Wilson (alternate)

709 Washington Avenue Pascagoula, Mississippi 39567 228-762-7264 Fax: 228-696-2921 Email: salliebelle@peoplepc.com Appointed: 1/4/01

#### **Conference of Southern County Associations -Gulf of MexicoCommittee**

#### **Joel Yelverton**

**Assistant Executive Director** Mississippi Association of Supervisors 793 N. President Street Jackson, Mississippi 39202 601-353-2741 Fax: 601-353-2749 Email: massup1@aol.com

Appointed: 12/13/99

#### Sue Glover (Alternate)

Federal/State Legislative Analyst Texas Association of Counties 1204 San Antonio Austin, Texas 78701 512-478-8753 Fax: 512-478-0519

Email: SueG@County.Org Appointed: 12/13/99

#### **Environment**

#### **Deborah Dawkins**

Chair of the Steering Committee of Gulf Restoration Network 22383 Meadowlark Drive

Pass Christian, Mississippi 39571

State Senate address: P. O. Box 1018

Jackson, Mississippi 39215

228-452-3868

Office: 601-359-3200 Fax: 601-359-2889

Secretary: Becky

Email: debeaux@datasync.com Appointed: 5/12/98

#### **Cynthia Sarthou (alternate)**

Executive Director
Gulf Restoration Network
P. O. Box 2245 70176
839 St. Charles Ave. Suite 309
New Orleans, Louisiana 70130
504-525-1528/522-1394
Fax:504-525-0833

 ${\bf Email: Cyn@gulfrestorationnetwork.org}$ 

Appointed: 2/12/01

#### **Chris Dorsett (alternate)**

Gulf Restoration Network P.O. Box 2245 70176 839 St. Charles Ave. Suite 309 New Orleans, Louisiana 70130 504-525-1528

Fax: 504-525-0833

Email: cdorsett@gulfrestorationnetwork.org

Appointed: 2/12/01

#### **Fisheries**

#### **Ron Lukens**

Gulf States Marine Fisheries Commission P. O. Box 726

Ocean Springs, Mississippi 39566-0726 FedEx: 2404 Government Street Ocean Springs, Mississippi 39564

228-875-5912 Fax: 228-875-6604 Email: rlukens@gsmfc.org Appointed: 12/6/00

#### **Gulf of Mexico Coalition**

#### Flinda Hill

Vice Chairman of Business Council Mississippi Power Company Environmental Quality Department Post Office Box 4079 Gulfport, Mississippi 39502-4079

FedEx: 2992 W. Beach Boulevard (39501) 228-865-5152 Fax: 228-865-5085 Email: frhill@southernco.com

Appointed 3/21/00

## National Estuary Programs (NEPs)

#### Helen E. Drummond

Galveston Bay Estuary Program
711 W. Bay Area Blvd., Suite 210
Webster, TX 77598
281-316-3004 Fax: 281-332-8590
Email: hdrummond@tnrcc.state.tx.us
Appointed 3/27/01

#### Ray Allen (alternate)

Executive Director
Coastal Bend Bays & Estuaries Program, Inc.
1305 N. Shoreline, Suite 205
Corpus Christi, TX 78401
361-885-6204
Fax: 361-883-7801
email: rallen@cbbep.org
Appointed 3/27/01

#### The Nature Conservancy (TNC)

#### **Robert Bendick**

Vice President and Florida Chapter Director Southeast Division 222 South Westmonte Drive, Suite 300 Altamonte Springs, Florida 32714-4269 407-682-3664 Fax: 407-682-3077 Email: rbendick@tnc.org

Appointed: 10/16/00

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## Focus Team Members Appointed by the GMP Management Committee

#### \* State Lead Contact

#### **Bill Holland: Co-Chair**

Gulf of Mexico Program Office
Bldg 1103 Rm 202
Stennis Space Center, MS 39529-6000
228-688-3912 Fax: 228-688-2709

holland.bill@epa.gov

#### Herb Kumpf: Co-Chair

NOAA/National Marine
Fisheries Service (NMFS)
Panama City Laboratory
3500 Delwood Beach Road
Panama City FI 32408
(850) 234-6541 Fax: (850) 235-3559
herb.kumpf@noaa.gov

#### **Ron Bean**

Louisiana Department of Environmental Quality (LA DEQ)
P. O. Box 82135
Baton Rouge, LA 70884-2135
Room 347 A-MK
7220 Bluebonnet Road (70810)
225-765-2768 Fax: 225-765-0635
ronnie b@deq.state.la.us

#### **Pat Carter**

U. S. Fish & Wildlife Service 1875 Century Blvd., Suite 250 Atlanta, GA 30345 404-679-7108 Fax: 404-679-4141 pat carter@fws.gov

#### Earl Chilton\*

Texas Parks and Wildlife Department 4200 Smith School Road Austin, Texas 78744 512-389-4652 Fax:512-389-4814 Earl.Chilton@tpwd.state.tx.us

#### **Vince Cottone**

ChevronTexaco
935 Gravier Street
New Orleans, LA 70112
504-592-6257 Fax: 504-592-6199
cottovf@texaco.com

#### **David Felder\***

Biologist Environmental Scientist II MDEQ 4279 Forest Park Jackson, MS 39211 601-664-3987 Fax: 601-664-3938 David Felder@deq.state.ms.us

#### **Roland Ferry**

U. S. Environmental Protection Agency Region 4 61 Forsyth St., SW Atlanta, GA 30303 404-562-9387 Fax: 404-562-9343 ferry.roland@epamail.epa.gov

#### **Pam Fuller**

USGS/Biological Resources Division 7920 NW 71st Street Gainesville, FL 32653 352-378-8181 Fax: 352-378-4956 pam\_fuller@usgs.gov

#### **Tom Herrington**

FDA/Gulf of Mexico Program Office
Bldg 1103 Rm 202
Stennis Space Center, MS 39529-6000
228-688-7941 Fax: 228-688-2306
herrington.tom@epa.gov

#### **Nanette Holland**

Tampa Bay Estuary Program (TBEP) 100 8th Avenue SE St. Petersburg, FL 33701 727-893-2765 Fax: 727-893-2767 nanette@tbep.org

#### **Doug Jacobson**

U.S. Environmental Protection Agency, Region 6 1445 Ross Avenue (6WQ-EM) Dallas, TX 75202 214-665-6692 Fax: 214-665-6689 jacobson.doug@epa.gov

#### **Ron Lukens**

Gulf States Marine Fisheries Commission
P. O. Box 726
Ocean Springs, MS 39566-0726
2404 Government St. (39564)
228-875-5912 Fax: 228-875-6604
rlukens@gsmfc.org

#### Grea Lutz

LSU Ag Center
2410 Ben Hur Road
Baton Rouge, LA 70820
225-765-0855 Fax: 225-765-2877
qlutz@agctr.lsu.edu

#### Mark McElroy\*

LA Department of Wildlife and Fisheries 2000 Quail Drive PO Box 98000 Baton Rouge, LA 70898 225-765-2336 Fax: 225-765-5176 mcelroy mg@wlf.state.la.us

#### **Tom McIlwain**

Fishery Administrator
Southeast Fisheries Science Center
National Marine Fisheries Service (NMFS)
3209 Frederick Street
Pascagoula, MS 39567
FedEx: 3207 Frederick Street (39568)
228-762-4591x285 Fax: 228-769-9200
tom.mcilwain@noaa.gov

#### **Vernon Minton\***

Alabama Department Of Conservation & Natural Resources
Marine Resources Division
P. O. Drawer 458
Gulf Shores, AL 36547
21055 Mildred Casey
Gulf Shores, AL 36547
334-968-7576 Fax: 334-968-7307
rvminton.amrdqs@qulftel.com

#### Cynthia A. Moncreiff

Gulf Coast Research Laboratory (GCRL)
Marine and Estuarine Botany
P. O. Box 7000
Ocean Springs, MS 39566-7000
703 E. Beach Blvd. (39564)
228-872-4260 Fax: 228-872-4204
cynthia.moncreiff@usm.edu

#### **Marilyn Barrett O'Leary**

Louisiana Sea Grant College Program
Louisiana State University
103 Sea Grant Building
Baton Rouge, LA 70803-7507
225-578-6349 Fax: 225-578-6331
moleary@lsu.edu

#### **Harriet Perry**

Director - Center for Fisheries Research and Development USM-GCRL P. O. Box 7000 Ocean Springs, MS 39566-7000 228-872-4218 Fax: 228-872-4204 harriet.perry@usm.edu

#### Daniel Roberts, Jr.\*

Research Scientist
Florida Fish and Wildlife Conservation
Commission/Florida Marine Research Institute
100 Eighth Avenue SE
St. Petersburg, FL 33701
727-896-8626 Fax: 603-971-2386
dan.roberts@fwc.state.fl.us

#### **Lonnie Ross**

CNET
Code OS 4413
250 Dallas Street
Pensacola, FL 32508-5220
850-452-4413 Fax: 850-452-4066
Lonnie-g.ross@cnet.navy.mil

#### **Deborah Schultz**

Barataria-Terrebonne National Estuary Program (BT NEP)
P. O. Box 2663
Thibodaux, LA 70310
320 Audubon Drive (70301)
504-447-0868
Fax: 504-447-0870

deborah s@deq.state.la.us

#### Thomas Schultz (CAC representative)

MS State University
Coastal Research & Extension Center
2710 Beach Blvd., Suite 1E
Biloxi, MS 39531
228-388-4710 Fax: 228-388-1375
yvonnev@ext.ms.state.edu

#### **Robert Stender (Alternate)**

Chief of Naval Education & Training (CNET)
Code 0S 441
250 Dallas Street
Pensacola, FL 32508-5220
850-452-4413 Fax: 850452-4066
robert-q.stender@cnet.navy.mil

#### **Bruce Thompson**

Coastal Fisheries Institute
Wetlands Resource Building
Louisiana State University
Baton Rouge, LA 70803-7503
225-578-6093/6337 Fax: 225-578-6513
coetho@lsu.edu

#### **Tom Van Devender**

Mississippi Department Of Marine Resources 1141 Bayview Ave., Suite 101 Biloxi, MS 39530 228-374-5000 Fax: 228-374-5008 tom.vandevender@dmr.state.ms.us

#### **Focus Team Participants**

#### **Amy Benson**

USGS 7920 NW 71st Street Gainesville, FL 32653 352-378-8181 Fax: 352-378-4956

amy benson@usgs.gov

#### Raymond J. Botto

Sea River Maritime Inc.
P. O. Box 1512
Houston, TX 77251-1512
1200 Smith Street
Citi Corp Building, 32nd Floor (77002)
713-758-5267 Fax: 713-758-5091
shipping!texas!rjbotto@seariver.attmail.com

#### **Esther Boykin**

Earth Justice Legal Defense Fund 400 Magazine St., Suite 401 New Orleans, LA 70124 504-522-1394 Fax: 504-566-7242 eboykin@earthjustice.org

#### **Lewis Byrd**

Alabama Department Of Public Health 4168 Commanders Dr. Mobile, AL 36615 334-432-7618 Fax: 334-432-8477

adphmob@dibbs.net

#### **James Carlton**

Williams College 75 Greenmanville Avenue Mystic, CT 06355 860-572-5359 Fax: 860-572-5329 jcarlton@williams.edu

#### **Paul Carangelo**

Coastal Environmental Planner
222 Power Street (78401)
P. O. Box 1541
Corpus Christi, TX 78403
361-882-5633 Fax: 361-882-3079

paul@pocca.com

#### **Jody Scanlan Caumero**

Auburn University 4170 Comanders Drive Mobile, AL 36615 251-438-5690 jscanlan@acesag.auburn.edu

#### **Jeff Davies**

Alabama Department of Environmental Management (ADEM) 2204 Perimeter Rd. Mobile, AL 36615 334-450-3400 Fax: 334-479-2593 jdd@adem.state.al.us

#### **Chris Dorsett**

Gulf Restoration Network
P. O. Box 2245
New Orleans, LA 70176
839 St. Charles Avenue, Suite 309 (70130)
504-525-1528 Fax: 504-566-7242
cdorsett@gulfrestorationnetwork.org

#### Mike Eubanks

Biologist, Inland Environment Team
Planning and Environmental Division
U.S. Army Corps of Engineers
109 Saint Joseph Street
Mobile, AL 36602
251-694-3861 Fax: 251-694-3815
michael,j.eubanks@sam.usace.army.mil

#### **Douglas J. Fruge**

Fisheries Coordinator
Gulf Coast Fisheries Coordination Office
2404 Government Street, Suite B (39564)
P. O. Box 835 (39566-0825)
Ocean Springs, MS
228-875-9387 Fax:228-875-6604
doug.fruge@fws.gov

#### Susan M. Hennington

U.S. Army Corps of Engineers P.O. Box 60267 New Orleans, LA 70160-0267 504-862-2504 susan.m.hennington@mvn02.usace.army.mil

#### **James Henson**

USDA/Natural Resources Conservation Service
P. O. Box 74490
Baton Rouge, LA 70874
B.B. Little Drive
Southern University (70874)
225-775-6280 Fax: 225-775-8883
jhenson@npdc.usda.gov

#### **Cathy Holloman**

MSU/CREC
2710 Beach Blvd.
Biloxi, MS 39531
228-388-4710 Fax: 338-388-1375
cathyh@ext.msstate.edu

#### **Dewayne Hollin**

Marine Business Management Specialist
Texas Sea Grant Program
Texas A&M University
2700 Earl Rudder Fwy. South, Suite 1800
College Station, TX 77845
979-845-3857 Fax: 979-845-7525
dhollin@neo.tamu.edu

#### **Randy P. Lanctot**

Executive Director, Louisiana
Wildlife Federation
P. O. Box 65239
Baton Rouge, LA 70896-5239
337 S. Acadian Thruway
Baton Rouge, LA 70806
225-344-6762 Fax: 225-344-6762
lawildfed@aol.com

#### **Heidi Lovett (CAC Alternate)**

C/O MRAG Americas
5445 Mariner Street, Suite 111
Tampa, FL 33609-3437
Alternate: Post Office Box 1784
St. Petersburg, FL 33731-1784
(813)639-9519 Fax: (813) 639-9425
HeidiLovett@Compuserve.com

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#### **Michael Lyons**

**Environmental Affairs Manager** LA Mid-Continent Oil & Gas Association 801 North Blvd., Suite 201 Baton Rouge, LA 70802-5727 225-387-3205 Fax: 225-344-5502

lyons@Imoga.com

#### John Marr

Caribbean Marine Research Center 1501 Northpoint Parkway, Suite 101 West Palm Beach, FL 33407 561-741-0192 Fax: 561-471-7553 cmrc@cmrc.org

#### **Susan McCarthy**

Food and Drug Administration **Gulf Coast Seafood Lab** P. O. Box 158 Dauphin Island, AL 36528 1 Iberville Drive (36528) 334-694-4480, ext. 226 Fax: 334-694-4477 smccarth@cfsan.fda.gov

#### **June Mire**

University of New Orleans 6813 Louisville St. New Orleans, LA 70124 504-486-3883 Fax: call first tucker9@bellsouth.net

#### **Robert Pitman**

**Aquatic Nuisance Species Coordinator USFWS** Albuquerque, NM 505-248-6471 Bob Pitman@FSW.gov

#### **Charles W. Ramcharan**

**Department of Biological Sciences** Room 202 Life Sciences Building South Campus Drive Louisiana State University Baton Rouge, LA 70808-1725 225-388-1745 Fax: 225-388-2597 cramcha@unix1.sncc.lsu.edu

#### **Dugan S. Sabins**

**Environmental Program Manager** Office of Environmental Assessment **Environmental Planning Division** Louisiana Department of Environmental Quality P. O. Box 82178 Baton Rouge, LA 70884-2178 7290 Bluebonnett, Fifth Floor Baton Rouge, LA 70810 Phone: 225-765-0246 Fax: 225-765-0617 Email: dugan s@deq.state.la.us

#### **Edwin Theriot**

**Assistant Director Environmental Laboratory** U.S. Army Engineer Waterways Experiment Station (CEWES-ER-A) 3909 Halls Ferry Rd. Vicksburg, MS 39180-6199 601-634-2678 Fax: 601-634-2398 therioe@wes.army.mil

#### **Leo Trevino**

**CBBFP** Coastal Bend Bays, and Estuaries Program 1305 N. Shoreline, Suite 205 Corpus Christi, TX 78401 361-885-6244 Fax: 361-883-7801 Ltrevino@cbbep.org

#### **Dean Wilkinson**

NOAA/National Marine Fisheries Service (NMFS) Office of Protected Resources 1315 East -West Hwy., Rm 13212 Silver Spring, MD 20910-3232 202-482-1166 Fax: 202-482-1041 Dean.Wilkinson@noaa.gov

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## Notes

## Notes

# An Initial Survey of Aquatic Invasive Species Issues in the Gulf of Mexico Region EPA 855-R-00-003 September 2000

